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Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W
---------- 052646
O 311440Z JUL 74
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 7540
AMEMBASSY ANKARA IMMEDIATE

S E C R E T GENEVA 4966

EXDIS

FOR AMBASSADOR VANCE

E.O. 11652: GDS
TAGS: SNAR, TU
SUBJECT: UN MISSION

REF: (A) GENEVA 4933; (B) STATE 165562

1. FOLLOWING IS COMPANION DOCUMENT TO THAT SET FORTH REF. A. WE ARE STUDYING REF B. AT THIS STAGE WE BELIEVE THAT PREFERABLE TATIC, CONSIDERING PERSONALITY'S METHOD OF WORK, IS TO PROVIDE GENERAL FRAMEWORK. IN ANY EVENT WE BELIEVE DETAILS OF CONTROL SHOULD BE LEFT FOR ELABORATION BY TURKISH/UN EXPERTS. HOPEFULLY TURKS WOULD AGREE THIS COULD BE DONE AS FIRST STAGE IMMEDIATELY FOLLOWING INITIAL MISSION.
II. TEXT:
"1. AN OBJECTIVE OF THE MISSION SHOULD BE TO OBTAIN THE TURKISH GOVERNMENT'S AGREEMENT TO CONTROLS BEING ELABORATED IN DETAIL JOINTLY BY TURKISH AND UN EXPERTS. THIS ACTIVITY SHOULD BE INITIATED AT THE EARLIEST POSSIBLE TIME. IT SHOULD BE ESTABLISHED FROM THE OUTSET THAT EFFECTIVE CONTROLS ARE THE RESPONSIBILITY OF TURKEY PURSUANT TO ITS OBLIGATIONS UNDER THE SINGLE CONVENTION AND THAT THE ROLE OF THE UN IS TO ASSIST TURKEY TO CARRY OUT ITS TREATY RESPONSIBILITIES.

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"2. IN ORDER TO STRENGTHEN CONTROLS OVER CULTIVATION,

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HARVESTING AND COLLECTION TO A DEGREE THAT ANY SIGNIFICANT
DIVERSION WOULD BE ELIMINATED, IT WOULD BE NECESSARY FOR THE
TURKISH GOVERNMENT, INTER ALIA, TO TAKE MEASURES TO
THE FOLLOWING EFFECT:

"A. DEVISE AND ADOPT A LICENSING SYSTEM SO THAT ALL LISCENSES
INCLUDE IDENTIFICATION OF THE RESPONSIBLE FARMER, EXACT
DESCRIPTION AND LOCATION OF PLOT, AND YIELD ESTIMATE. CON-
DITIONS UNDER WHICH LICENSES WOULD BE REVOKED, I.E., IN CASE
OF LOWER YIELD IN ABSENCE OF ACCEPTED VERIFIED REASONS, WOULD
BE STIPULATED IN THE LICENSES.

"B. GRANT LICENSES IN A MANNER THAT WILL RESULT IN AGGREGATED
PLANTING AS DESCRIBED IN SEPARATE PAPER.

"C. INSTITUTE A SYSTEM UNDER WHICH THE FARMER WOULD RECEIVE
A HIGHER PRICE FOR POPPY PRODUCTS WHICH WERE IN EXCESS
OF ESTIMATED YIELD. UPPER LIMITS WOULD HAVE TO BE SET SO THAT
THIS WOULD NOT ENCOURAGE EXPANDED ILLICIT PRODUCTION. PAYMENT
WOULD BE HELD UP IF THE YIELD WERE LOWER AND INQUIRY
WOULD BE INSTITUTED BY THE NATIONAL AUTHORITY. PENDING
COMPLETITION OF THE INQUIRY THE LICENSE WOULD BE SUSPENDED
AND REVOKED IF THE LOWER YIELD CANNOT BE ACCOUNTED FOR
IN A MANNER TO PROVIDE CONFIDENCE THAT THRE WAS WAS NO
DIVERSION TO THE ILLICIT TRAFFICKER.

"D. THE SYSTEM FOR LICENSING, INSPECTION, COLLECTION AND
DELIVERY OF POPPY PRODUCTS TO THE MONOPLY SHOULD BE DIRECTLY
ADMINISTRATED BY LOCAL AUTHORITIES. THE OBJECTIVE IS TO
CHANNEL AND CONFINE RESPONSIBILITY AND REDUCE TO A MINIMUM
THE LEVELS AND HENCE THE NUMBER OF OPPORTUNITIES FOR DIVERSION
AND CORRUPTION.

"E. A SPECIAL GROUP OF NATIONAL EXPERTS SHOULD BE TRAINED
SO AS TO HAVE THE CAPABILITY OF MONITORING PRODUCER COMPLIANCE
AT EVERY STEP OF THE PRODUCTION AND DELIVERY CYCLE,
INCLUDING DELIVERY TO THE MONOPLY OF THE POPPY PRODUCTS
WITHIN A MINIMUM PERIOD, I.E., TWO WEEKS. THESE INSPECTORS
SHOULD BE ENCOURAGED TO MAKE SURPRISE INSPECTIONS AT ANY
TIME AND WOULD DO SO PARTICULARLY FROM IMMEDIATELY AFTER
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PETAL DROP UNTIL SEED MATURITY--THE MOST CRUCIAL PERIOD
BEING AROUND TWO WEEKS. IT SHOULD BE ASSUMED IN THE CASE OF
POPPY STRAW THAT ANY PERSONS ABSERVED IN THE POPPY FIELDS
DURING THIS TWO-WEEK PERIOD WOULD BE SUSPECTED OF BEING
ENGAGED IN ILLICIT ACTIVITY BECAUSE THERE IS NO LEGITIMATE
NEED FOR PERSONS TO BE IN THE FIELD AT THIS TIME OF THE
CROP'S DEVELOPMENT. ANY EVIDENCE OF LANCING WOULD BE
CAUSE FOR IMMEDIATE REVOCATION OF THE LICENSE AND

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POSSIBLE PROSECUTION. UN INSPECTORS COULD JOIN THE
INSPECTION UNITS FROM TIME TO TIME AS ENVISAGED IN
SEPARATE PAPER.
"F. EXPLORATION SHOULD BE GIVEN ON AN URGENT BASIS TO THE
DEVELOPMENT OF A FEASIBLE AND EFFECTIVE SYSTEM OF AIR
SURVEILLANCE. SUCH SURVEILLANCE SHOULD INCLUDE SEARCHING
OUT ANY UNAUTHORIZED PLANTINGS. EFFECTIVE SURVEILLANCE
WOULD REQUIRE AGGREGATION AND CONTIGUOUS PLANTING OF AUTHORIZED
PRODUCTION AS ENVISAGED IN PEPARATE PAPER.

"G. TO COMBAT ILLICIT TRAFFICKING, A NATIONAL NARCOTICS
SQUAD SHOULD BE INSTITUTED. THIS SQUAD SHOULD OPERATE A
COMPREHENSIVE NATIONAL INTELLIGENCE SYSTEM AND ADMINISTER
A SYSTEM OF REWARDS FOR INFORMATION LEADING TO INTERDICTION
AND SEIZURE OF ILLICIT NARCOTICS. IN ADDITION, THE LAWS
SHOULD BE REVIEWED TO EVULATE THE ADEQUACY OF PENALTIES
FOR NARCOTIC OFFENSES AS WELL AS TRIAL PROCEDURES. THE
TURKISH NATIONAL NARCOTICS SQUAD SHOULD WORK IN CLOSE
COLLABORATION WITH ITS COUNTERPARTS IN OTHER COUNTRIES AS
WELL AS INTERPOL AND OTHER INTERNATIONAL EXPERTS. IN ITS
OPERATIONS THE TURKISH NARCOTICS SQUAD SHOULD TAKE INTO
ACCOUNT THAT THE TURKISH YOUTH WILL BE THE FIRST TARGET OF
THE ILLICIT TRAFFIC. BEYOND THAT, AFFECTED IN THE FIRST
INSTANCE WOULD BE IRAN AND WESTERN EUROPE, AND WOULD
INVOLVE SOUTHEASTERN EUROPE AS POINT OF TRANSIT. THE
ILLICIT MARKET WOULD THEN BE DIRECTED TOWARD THE
AMERICAS.

"3. DEVISING AND INSTITUTING EFFECTIVE CONTROLS,
INCLUDING LICENSING, WOULD REQUIRE MUCH MORE TIME THAN
WOULD BE AVAILABLE IF SOWING IS PERMITTED IN THE
AUTUM OF 1974. THIS DICTATES THAT SOWING SHOULD BE POST-
PONED TO THE SPRING OF 1975. EVEN IF THE FIRST SOWING
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IS DEFERRED TO MARCH OF 1975 A 1975 HARVEST WOULD BE
PERMITTED.

"4. AS NOTED IN A SEPARATE PAPER, THERE IS NEED IN ANY
CASE TO LIMIT IN THE FIRST YEAR EXTENT OF PRODUCTION SO
THAT THE CONTROLS CAN BE TESTED. ONCE THE SYSTEM HAS
BEEN PROVEN EFFECTIVE, CULTIVATION COULD EVENTUALLY BE
EXTEND IN SUBSEQUENT YEARS CONSISTENT WITH THE NEED FOR
REQUIREMENTS FOR CODEINE AS DETERMINED BY THE INCB.

"5. THE ABOVE POINTS ARE NOT EXHAUSTIVE AND WILL BE
DEVELOPED DURING THE COURSE OF THE TALKS."
END TEXT
DALE

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